



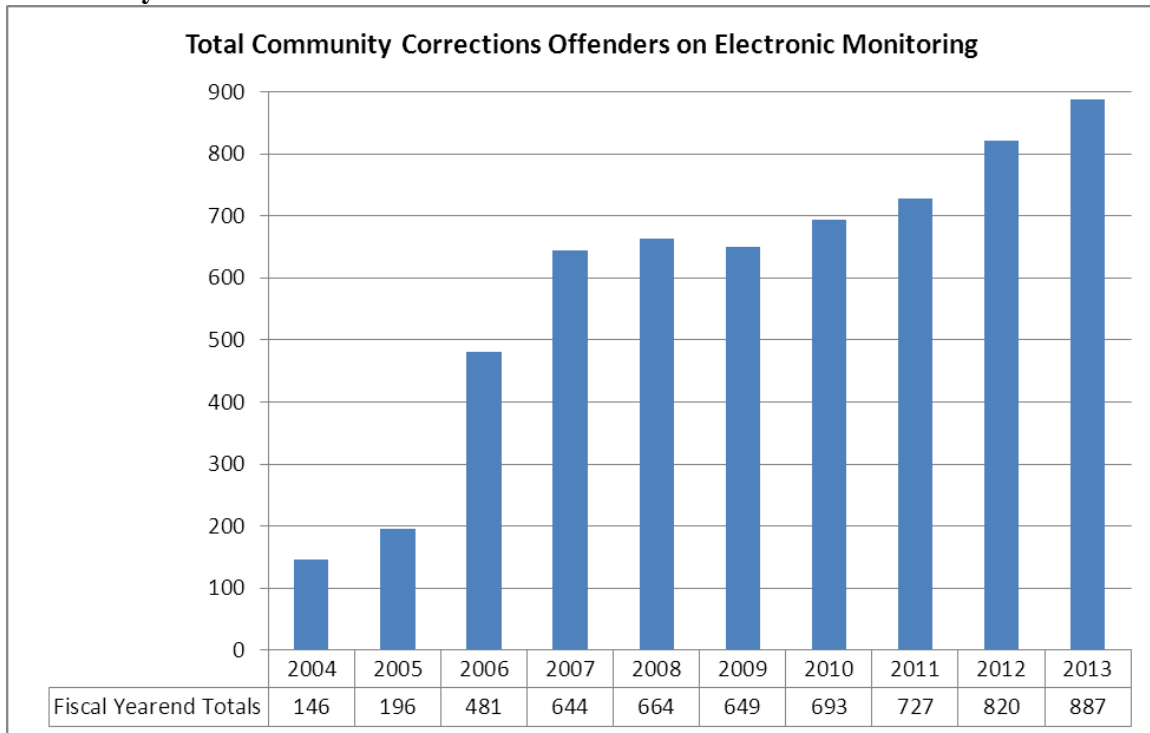
Electronic Monitoring Report

October 2013

Overview

Effective FY2006, the *Iowa Code* mandated a minimum of five years of electronic monitoring for persons under community supervision who had committed certain offenses against a minor, including sexually violent offenses. As a result of this law, the number of community corrections offenders on electronic monitoring systems (EMS) more than doubled during FY2006, from 196 to 481 offenders. Between FY2006 and FY2013 the EMS population grew by another 406 offenders, or by about 84%. As of fiscal yearend 2013, 887 offenders are on some form of electronic monitoring in the community, and the majority is sex offenders.

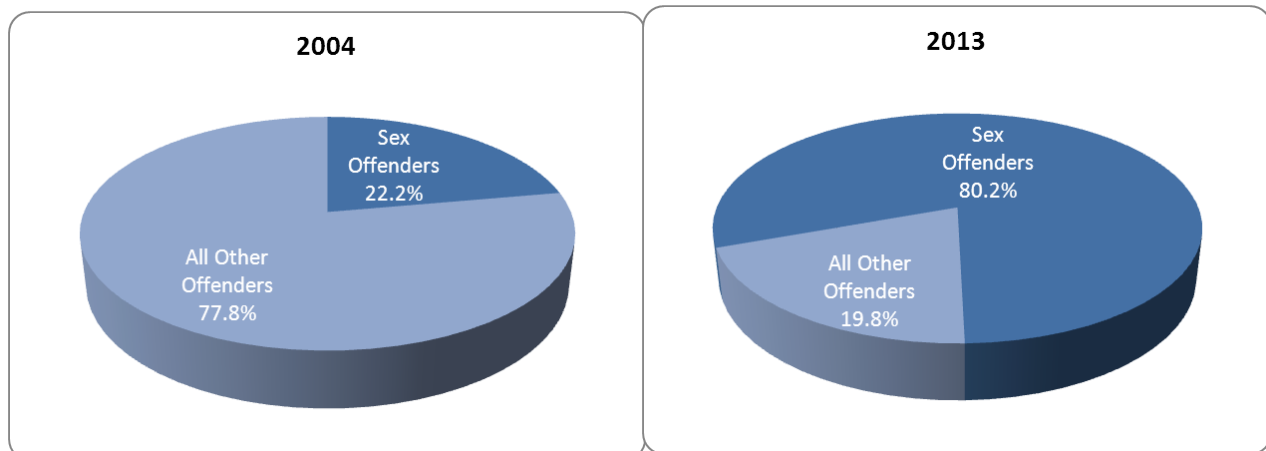
Community Corrections Offenders on EMS: FY2004-2013



Source: ICON; GPS billing lists.

Sex Offenders on EMS in Community Corrections

Note: Sex offenders were identified based on their most serious offense, Iowa sex offender registration, and/or whether they were receiving specialized sex offender supervision or treatment.



In 2009 the law mandating electronic monitoring for certain offenders whose offenses involved minors was changed to permit discretion to the district departments of correctional services, to base these decisions on validated sex offender risk assessments and other factors. However, EMS populations will continue to grow due to passage of legislation in 2005 establishing special sentences for sex offenders to commence upon completion of the sex offense (per *Iowa Code* §903B.1 and §903B.2); special sentences are for ten years or life, depending on the level of the sex offense. The Iowa Division of Criminal and Juvenile Justice Planning (CJJP) projects a substantial increase in the numbers of sex offenders in the coming years due to special sentence provisions.

Beginning in FY2010 the Iowa Department of Corrections began an electronic monitoring program for prison inmates convicted of serious offenses who the Iowa Board of Parole indicated should begin preparing for reentry. The offenders are minimum custody inmates, and are required to be on GPS monitoring while working outside the secure perimeter of the institutions. **As of fiscal yearend 2013, a total of ten inmates were on GPS (all at the North Central Correctional Facility in Rockwell City) and are included in the counts for the remainder of this report.**

Types of Electronic Monitoring Systems

Several types of EMS are currently in use:

Radio Frequency. A monitoring receiver unit in the home is attached to the offender's phone and plugged into the phone jack as well as an electrical outlet. The offender wears a waterproof transmitter on the ankle that detects and alerts for tampering (for example, if the strap is opened or cut, or if the transmitter is not against the skin). This unit monitors the offender's arrivals and departures and is useful in assessing curfew compliance.

Global Positioning Satellite (GPS). The offender wears the Radio Frequency transmitter described above. Additionally, this system reports: a) time and date of arrival and departure from home; b) the travel path and times while out of the home; c) any removal or tampering of the transmitter or monitoring unit; and d) any violations of exclusion zone criteria (designated area(s) the offender is restricted from entering, such as a victim's home). This unit will report in as soon as the offender arrives home. A cell phone can be added to provide capability for immediate reporting.

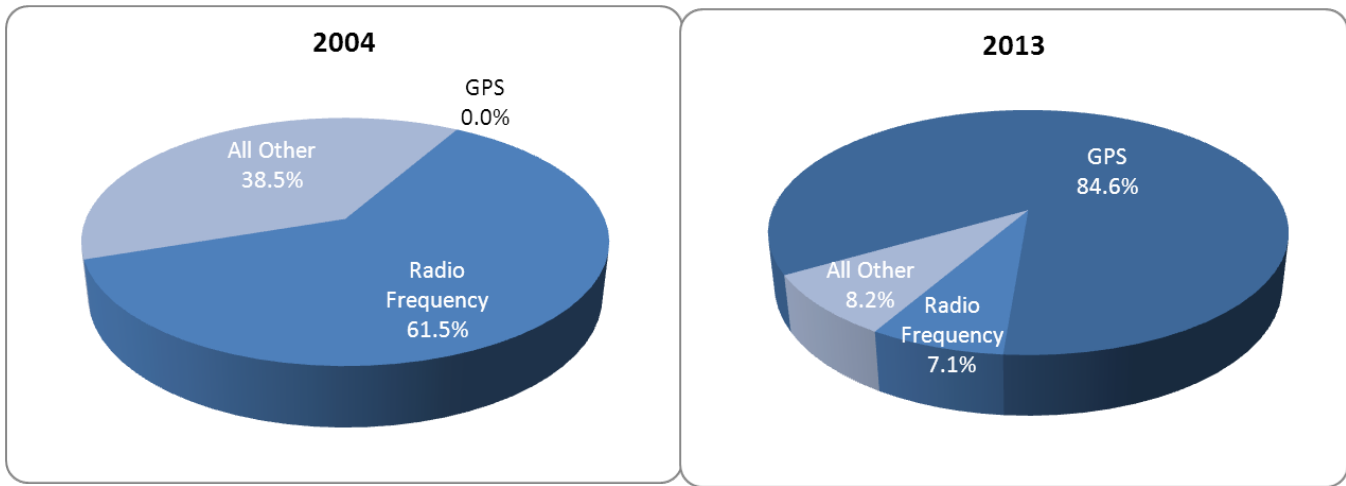
Video Display/Breath Alcohol Test/Radio Frequency. The offender wears the Radio Frequency transmitter described above. Additionally, a video display telephone in the home allows for visual verification of the offender's presence as well as confirmation of offender identity during the breath alcohol content test. This system is primarily used to assess compliance with alcohol consumption restrictions as well as curfew.

SCRAM (Secure Continuous Remote Alcohol Monitor). The offender wears a bracelet that uses transdermal technology to sample alcohol use as often as every half hour, which automatically sends that data to a modem in the offender's home. The modem transmits the data to the SCRAM service provider on a pre-determined schedule (at least once a

day). This system is primarily used to assess compliance with alcohol consumption restrictions.

In addition to the growth in the numbers of offenders on EMS, there has been a shift to higher tech global positioning system (GPS) equipment. There was no GPS in use in 2004; offenders began to be placed on GPS in late 2005 and by the end of that year only about 1% of offenders on EMS were on GPS. As of fiscal yearend 2013, about 84.6% of offenders on EMS are on GPS.

Offenders on EMS by Type of System



Offenders on Electronic Monitoring: 2013

Between 2012 and 2013 the number of offenders on EMS increased by about 6.8%. This was due to a continued rise in use of GPS and a large increase in SCRAM.

Offenders on EMS by Type of System

EMS Type	June 30 Populations		% Change
	2012	2013	
Global Positioning Satellite	704	759	7.8%
Radio Frequency	89	64	-28.1%
SCRAM (Secure Continuous Remote Alcohol Monitor)	16	50	212.5%
Video Display/Breath Alcohol Test/Radio Frequency	31	24	-22.6%
Total:	840	897	6.8%

As shown below, the 5th judicial district is the largest user of electronic monitoring, accounting for nearly 25% of total EMS usage (and is also the most populous district).

Offenders on EMS by Judicial District & Prison: June 30, 2013

	Global Positioning Satellite	Radio Frequency	SCRAM (Secure Continuous Remote Alcohol Monitor)	Video Display/Breath Alcohol Test/Radio Frequency	Totals
1JD	122		1		123
2JD	110	13		1	124
3JD	68	32	6		160
4JD	59		9		68
5JD	154	17	34	18	223
6JD	75	1		4	80
7JD	74	1		1	76
8JD	87				87
NCCF	10				10
Totals	759	64	50	24	897

Note: Community corrections districts are labeled by number. NCCF is the North Central Correctional Facility in Rockwell City.

The following pages list offenders on EMS as of June 30, 2013 by most serious offense. Please note not all sex offenders are identifiable by their most serious offenses. For example, certain kidnapping and burglary offenses involved attempted or completed sexual assault. Also, some offenders have discharged their sex offenses but are still required to be on the Iowa Sex Offender Registry, and are currently under supervision for other types of offenses.

Offenders on EMS by Offense Type & Offense

Violent

	Total
ASSAULT - SERIOUS INJURY	1
ASSAULT CAUSING INJURY--PEACE OFFICERS/OTHERS	1
ASSAULT INTENT OF INJURY	4
ASSAULT W/BODILY INJURY OR MENTAL ILLNESS	9
ASSAULT W/INTENT TO COMMIT SEXUAL ABUSE/BODILY INJURY	4
ASSAULT W/INTENT TO COMMIT SEXUAL ABUSE/NO INJURY	37
ASSAULT WHILE PARTICIPATING IN FELONY	1
ATTEMPT BURGLARY 1ST DEGREE	1
ATTEMPT TO COMMIT MURDER	2
ATTEMPT TO ENTICE AWAY MINOR	5
BURGLARY 1ST DEGREE	1
CHILD ENDANGERMENT/BODILY INJURY	1
CHILD ENDANGERMENT/NO INJURY	7
CONSPIRACY/COMMIT FORCIBLE FELONY	1
CRIMINAL TRANSMISSION OF HUMAN IMMUNODEFICIENCY VIRUS	1
DOMESTIC ABUSE (SUBSEQUENT OFFENSES)	1
DOMESTIC ABUSE ASSAULT	1
DOMESTIC ABUSE ASSAULT - 2ND OFFENSE	4
DOMESTIC ABUSE ASSAULT - BODILY INJURY - MENTAL	4
DOMESTIC ABUSE ASSAULT - IMPEDING AIR FLOW	1
DOMESTIC ABUSE ASSAULT WITH INTENT OR DISPLAYS A WEAPON	3
DOMESTIC ABUSE ASSAULT WITHOUT INTENT CAUSING INJURY	1
ENTICING AWAY A MINOR	3
GOING ARMED WITH INTENT	1
HARASSMENT / 1ST DEG.	3
HARASSMENT / 2ND DEG.	1
HARASSMENT / 3RD DEG.	1
HARBORING A RUNAWAY	1
HOMICIDE BY VEHICLE 321.261(4)-85%	1
INCEST	4
INDECENT CONTACT W/CHILD	28
INDECENT EXPOSURE	18
INTERFERENCE W/ OFFICIAL ACTS	1
INVASION OF PRIVACY-NUDITY	4
KIDNAPPING 3RD DEGREE	1

Offenders on EMS by Offense Classification & Offense (continued)

Violent (cont.)

	Total
LASC ACTS W/CHILD-SUPERVISION	6
LASCIVIOUS ACTS WITH A CHILD	60
LASCIVIOUS CONDUCT W/MINOR	3
MURDER 1ST DEGREE	1
MURDER 2ND DEGREE	5
NCIC - HOMICIDE	1
NCIC - OTHER SEX OFFENSE	32
NCIC - ROBBERY	1
NCIC - SEXUAL ASSAULT	19
NEGLECT OR ABANDONMENT	1
RAPE - (OLD CRIMINAL CODE)	1
ROBBERY 1ST DEGREE	1
Sex Exploit of Minor/Pur/Poss of Medium Depict - 1st Offense	2
SEXUAL ABUSE 3RD - NOT FORCIBLE FELONY	4
SEXUAL ABUSE-2ND DEGREE	11
SEXUAL ABUSE-3RD DEGREE	77
Sexual Exploit. By Counselor/Therapist	3
Sexual Exploit. by School Employee	3
SEXUAL EXPLOIT. OF A MINOR	12
SEXUAL PREDATOR - COMMUNITY SUPERVISION	3
SEXUAL PREDATOR 2 PRIOR CONVICTION SEX PREDATOR	2
SEXUAL PREDATOR 2) PRIOR CONVICTION SEX PREDATOR	1
Special Supervision Sentence-B or C Felony/Lifetime Parole	101
Special Supervision Sentence-D Felony or Misdemeanors/10 years parole	199
STALKING	3
STALKING--AGGRAVATED MISDEMEANOR - 1ST OFFENSE	2
VEHICULAR HOMICIDE/OWI 321J.2	1
VEHICULAR HOMICIDE/RECKLESS 321.261(3)	1
VEHICULAR HOMICIDE/U-INF. OR RECKLESS	1
VOLUNTARY MANSLAUGHTER	2
WILLFUL INJURY - CAUSING BODILY INJURY	1
WILLFUL INJURY - CAUSING SERIOUS INJURY	1
Sum:	719

Offenders on EMS by Offense Classification & Offense (continued)

Property

	Total
ATTEMPTED BURGLARY 3RD DEGREE	1
BURGLARY 2ND DEGREE	4
BURGLARY 3RD DEGREE	9
CRIMINAL MISCHIEF 2ND DEGREE	2
FORGERY	6
POSSESSION OF BURGLARY TOOLS	1
THEFT 1ST DEGREE	3
THEFT 2ND DEGREE	4
THEFT 3RD DEGREE	2
THEFT 4TH DEGREE	1
Sum:	33

Drug

	Total
CONTROLLED SUBST-2ND OR SUB-NOT TO EXCEED 3X PENALTY	2
FAILURE TO AFFIX TAX STAMP	1
NCIC - DRUG LAW VIOLATION	4
POSSESSION OF A CONTROLLED SUBSTANCE	1
POSSESSION OF A CONTROLLED SUBSTANCE-3RD AND SUB.	2
Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine GT 5gm but LT 50 gm	1
Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine LT 500gm	1
Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine LT 5gm	1
Proh Acts-Mfg, Del, Consp or Poss w/Int-Meth GT 5gm but LT 5kg	2
Proh Acts-Mfg, Del, Consp or Poss-Marij LT 50 kg	2
Proh Acts-Mfg, Del, Consp, or Poss w/Int-Amph LT 5 gm	1
Proh Acts-Mfg, Del, Consp, or Poss w/Int-Meth LT 5 gm	8
Proh Acts-Mfg, Del, Consp, or Poss w/Int-Other Subst Sched I, II, III	1
Proh Acts-Poss Prod Int for Mfg Cont Subst-Pseudoephedrine	2
UNLAWFUL POSSESSION OF PRESCRIPTION DRUG	1
Sum:	30

Offenders on EMS by Offense Classification & Offense (continued)

Public Order

	Total
ALCH. CHAPTER 123 VIOL./2ND OFF	1
ALCOHOL CHAPTER 123, 3RD AND SUBSEQUENT	3
CONSPIRACY/COMMIT FELONY	1
CONSUMPTION/INTOXICATION 2ND OFFENSE	1
CONSUMPTION/INTOXICATION 3RD OR SUB.	3
DISEM/EXHIB OBSCENE MATERIAL TO MINOR	5
NCIC - FAMILY OFFENSE	2
NCIC - OWI	3
NCIC - TRAFFIC	1
NCIC - WEAPONS OFFENSE	9
OPER VEH WH INT (OWI) / AGR MISD	1
OPER VEH WH INT (OWI) / AGR MISD / 2ND OFF -	15
OPER VEH WH INT (OWI) / SER MISD / 1ST OFF -	7
OPER VEH WH INT (OWI)/CLASS D FEL/3RD AND SUBSEQUENT OFF	15
OPERATE VESSEL WHILE INTOX/1ST	1
PROSTITUTION	1
PUBLIC INTOXICATION	1
RECEIPT, TRANSPORT., POSSESSION FIREARM BY A FELON	1
Sex Offender - Registration Violation - 1st offense	8
Sex Offender - Registration Violation - 2nd or subsequent offense	16
Sex Offender - Registration Violation 2nd or subsequent offense	2
SEX OFFENDER REGISTRY - FAILURE TO COMPLY	2
TELEPHONE DESSEMINATION OF OBSCENE MATERIAL TO MINORS	3
TRAFFICKING IN STOLEN WEAPONS	1
Sum:	103

Other

	Total
BESTIALITY	2
COURT ORDERED CCUSO SUPERVISION*	1
HABITUAL OFFENDER (PERSON)	1
HABITUAL OFFENDER (PROPERTY)	5
NCIC - MISCELLANEOUS	1
PROHIBITED ACTS - NON CERTIFIED MEDICAL CARE PROVIDER	1
SOLICITATION TO COMMIT FELONY	1
Sum:	12

* Court Ordered Supervision Following Placement in the Civil Commitment Unit for Sex Offenders in Cherokee, Iowa.